Public Health and Adult Social Care Directorate – 2025/26 Period 7 Revenue Monitoring

1. Purpose of the Paper and Summary

1.1. To provide an overview of the budget for Public Health and Adult Social Care, how the budget is influenced by demand levels, what performance measures are used to monitor this and the service actions to control demand and mitigate overspending whilst improving quality.

2. Summary of Position Period 7

2.1. The Directorate is reporting a forecast overspend of £2.629m at Period 7, this is in comparison to a reported overspend of £2.182m at Period 5. Public Health and City Safe are both anticipating a balanced budget, in line with Period 5.

2.2. The Adult Social Care service also manages the Better Care Fund, this is a pooled budget arrangement with NHS Humber and North Yorkshire Integrated Care Board under a Section 75 agreement.

- The total pooled budget is £63.223m for 2025/26 including the capital Disabled Facilities Grant funding. The allocation to the council from the pooled fund is £39.263m.
- This money is used to meet adult social care needs and support people to be discharged from hospital when they are ready, ensuring that the social care market is supported.
- The Quarter 2 year to date actual expenditure on the total pooled fund was £30,053,500 representing 48% of planned expenditure. The forecast is that the pooled budget will be spent in full.
- The changes to NHS landscape and local ICB impact continues to be a high risk to local government.

3. Detail

3.1. The Public Health and Adult Social Care Directorate incorporates three service areas: Adult Social Care, Public Health and City Safe. The financial return at the bottom of this report shows the financial summary for the directorate split by service area, this includes:

- The annual budget per service; the projected year end forecast and the projected year end variance.
- Details of any variances against the budget and mitigating actions for each service.
- The key metrics which applies to the Adult Social Care (ASC) service, showing the budget build-up, weekly average costs, and the expected number of people being cared for in each care category and the variances from those assumptions.

3.2. Adult Social Care

The forecast overspend of £2.629m all relates to the Adult Social Care service area within the Directorate. The main factors influencing the forecast are

- Third Party Placements - a higher than budgeted number of individuals have been placed in residential care and supported living, this alongside the average weekly cost of placements, are increasing as providers will no longer accept the category one payments and are increasingly requesting top up costs on the higher categories. In period 6, the service saw a higher than usual increase in admissions into Older Peoples Residential Care, as shown in the table below, although this spike appears to be a one off and does not seem to have continued in period 7 it has influenced the overall financial overspend.

Residential & Nursing	Apr-25	May-25	Jun-25	Jul-25	Aug-25	Sep-25	Oct-25
Non DPS	121	122	122	125	124	130	133
Cat 4	22	21	22	22	22	22	23
Cat 3	95	95	97	102	109	114	112
Cat 2	712	711	725	735	740	766	770
Cat 1	84	82	75	72	69	67	63
Total	**1034**	**1031**	**1041**	**1056**	**1064**	**1099**	**1101**

The Third Party Placement figures include the High Cost Placements that were detailed in the period 5 report.

- Income – The Third Party Placement variance is partially offset by over achievement of both health and client contribution income. There has been an increase in health income due to increased numbers of people receiving care who are attracting a higher level of health support mainly within continuing healthcare arrangements. The increase in client contribution income is due to more individuals are coming into the system who are eligible to fund part of their care.

- Employees – we are currently forecasting an overspend of £0.195m on the overall employee budgets – this includes the net position on vacancy management, overtime and agency.

- Agency - the number of agency staff within adult social care is currently 19 and these staff in the main are covering Occupational Therapy vacant positions and social workers specifically working on discharge to assess.

- Part achievement the savings plan – 66% of the plan is on target to be achieved leaving 34% of the plan predicted to not be achieved in 2025-26 – more detail on this is in the savings narrative later in the report.

Mitigations

The savings however are a mitigation that the service has put in place to try and reduce some of the pressures, noted above, and without these the impact on the position would be much higher.

- Adults savings plan – achievement of £1.409m of the adults savings plan is expected with 2025-26.

Period 7 Metrics

The period 7 metrics show that numbers within Residential over 65 and Supported Living are increasing alongside the cost increases. Residential under 65 shows a small decrease in numbers of individuals but costs continue to rise. The higher than usual increase in period 6, noted above, has had an impact on the over 65 Residential numbers below.

Placement Category	Budget			Period 7 Position (Metrics)			Variance		
	Budget £m	Average No of people	Average cost per week £	Period forecast £m	Average No of people	Average cost per week £	Numbers Variance £m	Price Variance £m	**P7 Total Variance £m**
Residential over 65	45.4	1,036	841	48.7	1,071	872	1.6	1.7	3.3
Residential under 65	23.1	291	1,522	24.4	288	1,625	-0.2	1.5	1.3
Nursing Care	3.3	49	1,288	3.0	45	1,366	-0.3	0.0	-0.3
Agency Day Care	3.9	305	246	4.8	312	295	0.1	0.8	0.9
Supported Living	28.7	379	1,451	31.6	405	1,495	2.0	0.9	3.0
Shared Lives	0.9	36	491	0.8	35	449	0.0	-0.1	-0.1
Direct Payments	14.2	553	493	13.8	543	487	-0.3	-0.2	-0.4
Agency Home Care (based on hours)	15.5	10,783	26.40	15.5	10,824	26	0.1	0.0	0.1
Extra Care (based on hours)	3.3	2,749	22.80	3.1	2,576	23	-0.2	0.0	-0.2
Short Stay / Respite	8.9			9.6	0.5	0	0.5	0.0	0.5
Third Party budget to be allocated				-0.7			-0.7		-0.7
Total Variance £'m	147.2			154.6			2.6	4.6	7.4

Future Risks

- High-cost placements – as detailed in the period 5 report, there are 4 high costs placements currently included in the forecast; it may be that more high-cost placements are approved which are not factored into the current forecast position. To mitigate this several steps are being taken such as a panel process to ensure all options are considered before a placement and decision record is agreed.

- Demand and Acuity – the current position is mainly based on a steady state and as we have seen numbers and costs are increasing which pose a huge risk to the service. The service continues to review the residential processes and costs alongside all over areas to look at any way this can be mitigated.

- Winter pressures – increased risk of higher than usual admissions into adult social care during the winter period from hospital discharges and other areas, these pressures are starting to become apparent now which is earlier than in previous reporting years, this will impact on the next

reporting period. The service continues to communicate with health colleagues and partners to assess the current situation and numbers.

- Provider led market – provider costs are increasing due to national insurance, taxes and increases in inflation which providers then pass these costs on to the Council. Also, providers have more power to dictate prices due to limited options for packages of care within the sector, which is why the service is seeing an increase in top up fees. Again, a review into costs and packages will help to look at how the service can mitigate some of this.

- Healthcare changes – uncertainty with healthcare system structures and roles of the organisations may mean issues are not being addressed which may impact on the services within the Council, extra costs are being passed on to the Council due to cases not being resolved in a timely manner. System capacity issues are also starting to impact Adult Social Care meaning individuals are needing a place to reside in a very short space of time, this is resulting in high-cost placements having to be agreed in order to enable the individual to be discharged from hospital. The service is keeping up close relationships with health colleagues and partners to ensure impact is kept to a minimum.

- Savings – the service may not be able to achieve the savings in full in 2025-26 and this will impact the position. The numbers above include achievement of £1.409m which is 66% of the overall savings target.

Savings

There are total savings for the directorate of £2.146m which are a combination of savings that were unable to be delivered during 2024-25 of £0.645m and new savings targets agreed in the budget setting process for 2025-26 of £1.501m.

Following a service review of the ability to deliver previously identified savings plans, Adult Social Care identified an updated set of schemes which were planned to be delivered within 2025-26. These were approved in the period 5 reports and the current position is shown in the table at the bottom of this report. This shows part achievement of the two plans detailed below

- Reducing Long Term Care, Seeking Alternative Care and support arrangements - current figures show that although some packages are reducing others are increasing due to increased needs of individuals, because of this the current trajectory shows that the savings will not be achieved in full in 2025-26.
- Preparation for Adulthood – recruitment is in process but this means that the plan can only be implemented in the latter part of the financial year and so the savings will not be achieved in full in 2025-26.

3.3. Public Health Service

The Public Health Service covers the administration and spends of the Public Health Grant. Spend is driven by the contracts arranged with providers, not by volume of activity or any other metrics which are used as a monitoring aid in other service areas.

At period 7, the Public Health Service is predicted to spend in line with their planned budget.

Risk

The Public Health budget includes funding from fixed term grants for public health services and several associated programmes across the Council.

There is also a continuing lack of clarity at national level in relation to increased pay costs for NHS Agenda for Change staff which may lead to a risk locally.

The service have flagged a number of risks relating to the increased contract costs due to inflation but at the current time these pressures have been mitigated internally and will be reviewed in the next monitoring report

3.4. City Safe

At period 7, City Safe is predicted to spend in line with their planned budget.

Risk

The City Safe budget includes significant funding from numerous fixed term grants and a number of these grants cover staffing costs and so this poses a risk to the service.

The service has flagged risks relating to vacancy management factors, but at the current time this has been mitigated internally and again will be reviewed in the next monitoring report.

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Officer Interests: None
Background Documents: - None

Director of Public Health and Adult Services

Summary Directorate Position

Director of Public Health and Adult Services	Full Year Budget	Year End Forecast	Projected Year-end Variance
Service Area	**£'000**	**£'000**	**£'000**
Adults Social Care	127,706	130,335	2,629
Public Health	22,961	22,961	0
City Safe & Early Intervention	2,644	2,644	0
NET EXPENDITURE	**153,311**	**155,940**	**2,629**

2025/26 Efficiency Savings

Service Area	Programme / Project	Savings Target	Savings expected to be achieved	Savings Variance	RAG (Red / Amber / Green) Rating of current risk position	Explanation for variance
		2025/26	2025/26	2025/26		
		£000's	£000's	£000's		
Adults Social Care	**Reducing Long Term Care** - Assistive Technology, to support people to maintain their independence in their place of home.	334	334	0	GREEN	
Adults Social Care	**Reducing Long Term Care** - Seeking alternative care and support arrangements to reduce reliance on long term statutory care and support whilst maintaining value and quality of care.	750	375	-375	AMBER	While savings are being made some costs are increasing so lowering the overall saving value
Adults Social Care	**Maximising Income** - individuals eligible for S117/CHC health income particularly focusing on individuals in Short Term stay that have been in longer than 8 weeks.	250	250	0	GREEN	
Adults Social Care	**Compliance** - maintaining and improving compliance within community-based services i.e. extra care, community wellbeing ensuring value and quality of care	200	200	0	GREEN	
Adults Social Care	**Preparation for Adulthood** - allocate at age 16. If work begins earlier than options like group provision can be looked at to make efficiencies	612	250	-362	AMBER	Recruitment has not commenced
Total Public Health and Adult Services		**2,146**	**1,409**	**-737**		

RAG rating explanation
RED
AMBER
GREEN