

## Appendix A

### Public Health and Adult Social Care Directorate – 2025/26 Period Five Revenue Monitoring

#### 1. Purpose of the Paper and Summary

- 1.1. To provide an overview of the budget for Public Health and Adult Social Care, how the budget is influenced by demand levels, what performance measures are used to monitor this and the service actions to control demand and mitigate overspending whilst improving quality.

#### 2. Summary of Position Period 5

- 2.1. The Directorate is reporting a forecast overspend of £2.182m at Period 5.
- 2.2. The Adult Social Care service also manages the Better Care Fund, this is a pooled budget arrangement with NHS Humber and North Yorkshire Integrated Care Board under a Section 75 agreement.
  - The total pooled budget is £63.223m for 2025/26 including the capital Disabled Facilities Grant funding. The allocation to the council from the pooled fund is £39.263m.
  - This money is used to meet adult social care needs and support people to be discharged from hospital when they are ready, ensuring that the social care market is supported. The changes to NHS landscape and local ICB impact continues to be a high risk to local government.
  - The Quarter 1, year to date actual expenditure on the total pooled fund was £14,453,959 representing 23% of planned expenditure. The forecast is that the pooled budget will be spent in full.
  - The changes to NHS landscape and local ICB impact continues to be a high risk to local government.

#### 3. Detail

- 3.1. The Public Health and Adult Social Care Directorate incorporates three service areas: Adult Social Care, Public Health and City Safe. The financial return at the bottom of this report shows the financial summary for the directorate split by service area, this includes:
  - The annual budget per service; the projected year end forecast and the projected year end variance.
  - Details of any variances against the budget and mitigating actions for each service.
  - The key metrics which applies to the Adult Social Care (ASC) service, showing the budget build-up, weekly average costs, and the expected number of people being cared for in each care category and the variances from those assumptions.

### 3.2. Adult Social Care

The forecast overspends of £2.182m all relates to the Adult Social Care service area within the directorate. The main factors influencing the predicted forecast are

- Third Party Placements - a higher than budgeted number of individuals have been placed in residential care and supported living, this alongside the average weekly cost of placements is increasing as providers will no longer accept the category one payments and are increasingly requesting top up costs on higher the categories. This also follows the trends seen throughout 2024-25.
- High-Cost Placements – Adult Social Care are seeing an increasing number of High-Cost Placements being approved at short notice through the Transforming Care Programme. These placements are commissioned for people with S117 aftercare arrangements, and this is having an impact on the forecast outturn. To date there have been 4 cases presented and factored into the forecast. Further details of the placements and financial cost are as follows
  1. Case 1 – cost of £1.388m per annum this cost will currently be funded 50/50 with Health (£0.694m).
  2. Case 2 – cost of £0.634m per annum, the split of cost is still to be determined but anticipated to be funded 70% health and 30% Hull City Council (£0.193m).
  3. Case 3 – cost of £0.675m per annum, the split of cost is still to be determined but anticipated to be 50% health and 50% Hull City Council (£0.338m)
  4. Case 4 – cost of £0.727m per annum, the split of cost is still to be determined but anticipated to be 50% health and 50% Hull City Council (£0.364m).

Based on the above anticipated charging splits these four cases alone total an additional £1.589m in cost to Hull City Council.

- Employees – there is currently an overspend of £0.268m in relation to agency staff covering vacant posts.
- Other - there are a number of other high-risk areas that are contributing to the position at P5 such as higher than planned spend predicted on Personal Needs of the Client budget £0.260m and higher than planned spend on Section 12 Doctors costs £0.110m due to increase in number of Best Interest Assessments requiring final sign off by a doctor.

#### Mitigations

There are several mitigations that the service has put in place to try and reduce some of the pressures, noted above, and without these the impact would be much higher. The mitigations include:

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- Higher than budgeted income from customer and client receipts – additional health income over and above the budgeted is predicted to be received throughout the year mainly through people needing a higher level of health care via continuing health care arrangements (£2.070m).
- Realignment of budgets to offset existing pressures (£0.404m).
- Adults savings plan – the full achievement of the savings plan for the year (£2.146m).

### Period 5 Metrics

The period 5 metrics show that numbers within Residential over 65 and Supported Living are increasing to a high level alongside the cost increasing.

Placement Category	Budget			Period 5 Position (Metrics)			Variance		
	Budget £m	Average No of people	Average cost per week £	Period forecast £m	Average No of people	Average cost per week £	Numbers Variance £m	Price Variance £m	Total Variance £m
Residential over 65	45.4	1,036	841	47.7	1,049	871	0.6	1.6	2.2
Residential under 65	23.1	291	1,522	23.9	286	1602	-0.4	1.2	0.8
Nursing Care	3.3	49	1,288	3.1	43	1372	-0.4	0.2	-0.2
Agency Day Care	3.9	305	246	4.7	314	291	0.1	0.6	0.7
Supported Living	28.7	379	1,451	31.1	399	1494	1.6	0.9	2.5
Shared Lives	0.9	36	491	0.8	36	435	0.0	-0.1	-0.1
Direct Payments	14.2	553	493	13.8	543	489	-0.3	-0.1	-0.4
Agency Home Care (based on hours)	15.5	10,783	26.40	15.4	10,843	26.40	-0.1	0.0	-0.1
Extra Care (based on hours)	3.3	2,749	22.80	3.2	2,669	22.80	-0.1	0.0	-0.1
Short Stay / Respite	8.9			9.9			1.0	0.0	1.0
Third Party budget to be allocated				-0.7			-0.7		-0.7
High Cost placements *				0.5			0.5		0.5
<b>Total Variance £'m</b>	<b>147.2</b>			<b>153.4</b>			<b>1.8</b>	<b>4.3</b>	<b>6.1</b>

\* based on 3 individual cases at 50% of the cost on the Decision Record for 6 months of the year.

### Future Risks

- High-cost placements – it may be that more high-cost placements are approved which are not factored into the current forecast position. To mitigate this several steps are being taken such as a panel process to ensure all options are considered before a placement and decision record is agreed.
- Demand and Acuity – the current position is based on a steady state and as we have seen numbers and costs are increasing which pose a huge risk to the service. The service continues to review the residential processes and costs to look at any way this can be mitigated.
- Provider led market – provider costs are increasing due to national insurance and taxes and increases in inflation which providers then pass costs on to the Council. Also, providers have more power to dictate prices due to limited options for packages of care within the sector, which is why the service is seeing an increase in top up fees. Again, a review into costs

and packages will help to look at how the service can mitigate some of this.

- Healthcare changes – uncertainty with healthcare system structures and roles of the organisations within may mean issues are not being addressed which may impact on the services within the Council and costs are being passed on to the Council with cases are not being resolved in a timely manner. The service is keeping up close relationships with health colleagues and partners to ensure impact is kept to a minimum.
- Savings – the service may not be able to achieve the savings in full in 2025-26 and this will impact the position. Full achievement is currently included in the forecast for period 5.

Savings

There are total savings for the directorate of £2.146m which are a combination of savings that were unable to be delivered during 2024-25 of £0.645m and new savings targets agreed in the budget setting process for 2025-26 of £1.501m.

Following a service review of ability to deliver previously identified savings plans, Adult Social Care has identified an updated set of schemes which will be delivered within 2025-26. Below is the proposed revised savings plan for the service.

Adults Social Care	<b>Reducing Long Term Care</b> - Assistive Technology, to support people to maintain their independence in their place of home.	£334,000
Adults Social Care	<b>Reducing Long Term Care</b> - Seeking alternative care and support arrangements to reduce reliance on long term statutory care and support whilst maintaining value and quality of care.	£750,000
Adults Social Care	<b>Maximising Income</b> - individuals eligible for S117/CHC health income particularly focusing on individuals in Short Term stay that have been in longer than 8 weeks.	£250,000
Adults Social Care	<b>Compliance</b> - maintaining and improving compliance within community-based	£200,000

	services i.e. extra care, community wellbeing ensuring value and quality of care	
Adults Social Care	<b>Preparation for Adulthood</b> - allocate at age 16. If work begins earlier than options like group provision can be looked at to make efficiencies	£612,000

An update on the current position with the delivery of savings will be included in the next monitoring report.

### 3.3. Public Health Service

The Public Health Service covers the administration and spends of the Public Health Grant. Spend is driven by the contracts arranged with providers, not by volume of activity or any other metrics which are used as a monitoring aid in other service areas.

At period 5, the Public Health Service is predicted to spend in line with their planned budget

#### Risk

The Public Health budget includes funding from fixed term grants for public health services and several associated programmes across the Council.

There is also a continuing lack of clarity at national level in relation to increased pay costs for NHS Agenda for Change staff which may lead to a risk locally.

The service have flagged a number of risks relating to the increased contract costs due to inflation but at the current time these pressures have been mitigated internally and will be reviewed in the next monitoring report

### 3.4. City Safe

At period 5, City Safe is predicted to spend in line with their planned budget.

#### Risk

The City Safe budget includes significant funding from numerous fixed term grants which a number of these grants cover staffing costs and so poses a risk to the service.

The service has flagged risks relating to vacancy management factors at the current time this has been mitigated internally but will be reviewed in the next monitoring report.

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Officer Interests: None  
Background Documents: - None

## Financial Year 2025/26

### Director of Public Health and Adult Services

#### Summary Directorate Position

Director of Public Health and Adult Services	Full Year Budget	Year End Forecast	Projected Year-end Variance
Service Area	£'000	£'000	£'000
Adults Social Care	127,706	129,888	2,182
Public Health	22,961	22,961	0
City Safe & Early Intervention	2,644	2,644	0
<b>NET EXPENDITURE</b>	<b>153,311</b>	<b>155,493</b>	<b>2,182</b>

#### 2024/25 Efficiency Savings rolled into 2025/26

Service Area	Programme / Project	Savings Target	Savings expected to be achieved	Savings Variance	RAG (Red / Amber / Green) Rating of current risk position	Explanation required?	Explanation for variance
		2025/26	2025/26	2025/26			
		£000's	£000's	£000's			
Adults Social Care	Increase in-house supported living	250	250	0	GREEN	No	Alternative plans to be approved
Adults Social Care	Increase complex respite provision	250	250	0	GREEN	No	Alternative plans to be approved
Adults Social Care	DoL's savings plan from "in-housing" the assessment function	60	60	0	GREEN	No	Alternative plans to be approved
Adults Social Care	Reduction in Agency	45	45	0	GREEN	No	Alternative plans to be approved
Adults Social Care	Service Delivery efficiencies - Acquisition of rented estate	40	40	0	GREEN	No	Alternative plans to be approved
<b>Total Public Health and Adult Services</b>		<b>645</b>	<b>645</b>	<b>0</b>			

#### 2025/26 Efficiency Savings

Service Area	Programme / Project	Savings Target	Savings expected to be achieved	Savings Variance	RAG (Red / Amber / Green) Rating of current risk position	Explanation required?	Explanation for variance
		2025/26	2025/26	2025/26			
		£000's	£000's	£000's			
Adults Social Care	Reviewing function pilot	250	250	0	GREEN	No	Alternative plans to be approved
Adults Social Care	CHC/S117 increase income	250	250	0	GREEN	No	Alternative plans to be approved
Adults Social Care	High Needs Team	250	250	0	GREEN	No	Alternative plans to be approved
Adults Social Care	Increase Compliance Team	100	100	0	GREEN	No	Alternative plans to be approved
Adults Social Care	Increase in-house supported living	250	250	0	GREEN	No	Alternative plans to be approved
Adults Social Care	Increase complex respite provision	250	250	0	GREEN	No	Alternative plans to be approved
Adults Social Care	Service Delivery efficiencies - Further High Needs Team Review	151	151	0	GREEN	No	Alternative plans to be approved
<b>Total Public Health and Adult Services</b>		<b>1,501</b>	<b>1,501</b>	<b>0</b>			

#### RAG rating explanation

<b>RED</b>	At this stage, projecting savings not to be achieved
<b>AMBER</b>	Savings will not be achieved in full or at risk
<b>GREEN</b>	At this stage, projecting savings to be achieved