Cabinet

15th December, 2025

PRESENT:-

Councillors Chambers, Dad, Drake Davis, Ieronimo, Pritchard, Quinn, Ross and Tock.

IN ATTENDANCE:-

M. Jukes (Chief Executive), I. Anderson (Director of Legal Services and Partnerships), D. Bell (Executive Director of Corporate Resources), C. Jackson (Executive Director of Regeneration), T. Meyerhoff (Executive Director of Adult Social Care, Health and DASS), P. Turner (Director of Children and Young People's Services), and L. Hawkins (Democratic Services Officer).

A. Codd (Assistant Director Economic Development and Regeneration) minutes 49-50 and 56, C. Taylor (Head of Major Projects and Capital Delivery) minute 50, B. Hanson (Head of Strategy, Market Intervention and Growth) and T. Evans (Partnerships and Development Team Manager) minute 51, T. Parker (Assistant Director Finance and Transformation) minutes 53-55 and 57, M. Armstrong (Head of Financial Accounting) minute 58.

APOLOGIES:-

Councillor Dolman.

Minute No.	Description/Decision	Action By/Deadline
PROCEDURAL ITEMS		
45.	**IAN ANDERSON** The Leader explained that today would be Ian Anderson's (Director of Legal Services and Partnerships) last meeting of the Cabinet before he retired at the end of the year. On behalf of the Cabinet, he thanked him for the work he had undertaken during his service, and wished him a long and happy retirement.	
46.	**DECLARATIONS OF INTEREST** No declarations were received in relation to the items that follow below.	
47.	**MINUTES OF THE MEETING HELD ON 24TH NOVEMBER 2025** **Agreed –** that, the minutes of the meeting held on Monday, 24th November, 2025, be taken as read and correctly recorded and be signed by the Chair.	

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48.	**PUBLIC QUESTIONS** The Leader explained that a public question had been received from Councillor Hale in relation to the Pride in Place report. He then invited Councillor Hale to address the Cabinet. Councillor Hale explained that the Pride in Place report had been considered by the Economy and Environment Overview and Scrutiny Commission on Thursday 11th December 2025. During the meeting the officer had confirmed that the paragraph relating to the constituent MPs being in full support of the proposals in relation to the allocation of the Pride in Place funding would be removed. On the basis that it was made clear that this reference was not accurate he would withdraw the public question.	
NON-EXEMPT ITEMS		
Key Decisions		
49.	**PROPOSED WINCOLMLEE CONSERVATION AREA** The Executive Director for Regeneration submitted a report which provided a summary of a public consultation on the proposed Wincolmlee Conservation Area (WCA). The Assistant Director Economic Development and Regeneration explained that there had been public support for the introduction of the proposed Conservation Area. A discussion took place and members commented that they were in support of the proposals. The comments of East Area Committee held on 18th November 2025, North Area Committee held on 25th November 2025 and Planning Committee held on 3rd December 2025 were noted. **Moved by Councillor Drake Davis and seconded by Councillor Ross** That Cabinet approves – i. The designation of Wincolmlee Conservation Area (see appendix A for the designated boundary map), and ii. To publish an Adoption Statement, as detailed within Appendix B. **Motion carried.** <u>Reasons for Recommendations</u> • The recommendations reflect the completion of public consultation and feedback received on the proposals to create a conservation area in Wincolmlee.	Executive Director of Regeneration

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	• The adoption of the WCA are in accordance with section 69(1) of the Planning (Listed Buildings and Conservation Areas) Act 1990, which states that from time to time it should determine which parts of its area are of special architectural or historic interest the character or appearance of which is desirable to preserve or enhance and to designate these areas.	
50.	**HULL LOCAL HERITAGE LIST REPORT** The Executive Director for Regeneration submitted a report that provided Members with the public consultation response to the Hull Local Heritage List ("Local List") and proposed an introduction of an Article 4 Direction ("Local List Article 4") for areas which were located outside of the current conservation areas. The Assistant Director Economic Development and Regeneration explained that following the public consultation two additional entries had been proposed to be added to the Local List; that there had been an objection received from the Diocese of Middlesbrough in relation to the addition of St Antony and Our Lady of Mercy Catholic Church to the Local Heritage List and dialogue was continuing with the Diocese in relation to the issues raised; that there had not been public support for that a Local List Article 4 Direction be progressed so as to remove permitted development rights for (i) Change of Use and (ii) External Alteration. The comments of the Planning Committee held on 3rd December 2025 were noted. **Moved by Councillor Drake Davis and seconded by Councillor Ieronimo** a. That the following entries be added to the Local List: (i) Former Westminster Bank of 1 Witham, Kingston upon Hull (ii) St Anthony and Our Lady of Mercy Catholic Church of Beverley Road, Kingston upon Hull; b. That this report be referred to Full Council to confirm the adoption of an Article 4 Direction for the establishment of a Local List removing permitted development rights for demolition and covering all entries on the A4 List (Appendix B) to the report, and c. That Cabinet notes that at this stage it is not proposed that a Local List Article 4 Direction be progressed so as to remove permitted development rights for: (i) Change of Use (ii) External Alteration. **Motion carried.**	Executive Director for Regeneration

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	Reasons for Recommendations • Policy 16(4) of the Local Plan advises that where evidence supports it, Article 4 Directions removing permitted development rights will be introduced to preserve the character of an area. Evidence was previously presented to 16 May 2023 Planning Committee on the need for additional planning constraints to preserve all entries featured on the Local List. • The evidence set out within this report pursuant to the completion of two rounds of public consultation supports the removal of permitted development rights for demolition of properties identified on the Local List but is not considered sufficient at this stage to exclude external alteration or change of use of the identified buildings. • To note that under Part B paragraph 5.22 of the Constitution the Planning Committee exercise duties relating to listed building consent and make additions to the Local List where objections have been received following the completion of consultation.	
51.	**PRIDE IN PLACE IMPACT FUNDING ACCEPTANCE OF FUNDING AND DELIVERY OPTIONS** The Executive Director of Regeneration submitted a report which sought approval for the £750,000 of the Pride in Place Impact Funding (PiPiF) attributed to the 2025/26 financial year to be allocated to the City Centre Grants Scheme (CCGS) residual budget, to continue with the highly successful city centre regeneration investment programme. A discussion took place and members commented that they were aware that the conversations with the local MPs in relation to the proposals were still ongoing; that there was support for the approach to allocating the funding which would assist in the speed of project delivery and meeting Government targets. The comments of the Economy and Environment Overview and Scrutiny Commission held on 11th December 2025 were noted. **Moved by Councillor Drake Davis and seconded by Councillor Dad** a. That upon acceptance of the £1.5m Pride in Place Impact Fund by the Council's Section 151 Officer, the Assistant Director of Economic Development and Regeneration and Assistant Director of Major Projects & Infrastructure, in consultation with the Assistant Director of Legal Services and Governance, is authorised to align £750,000 of the 2025/26 PiPiF allocation into the existing City Centre Grants Scheme residual budget, to create a singular	Executive Director of Regeneration

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funding pot to deliver the objectives through the City Centre Grants Scheme;

b. That upon acceptance of the £1.5m Pride in Place Impact Fund by the Council's Section 151 Officer, the Assistant Director of Economic Development and Regeneration and Assistant Director of Major Projects & Infrastructure, in consultation with the Assistant Director of Legal Services and Governance, is authorised to align £750,000 of the 2026/27 PiPiF allocation into the existing Community High Streets Programme (CHSP) budget, to enhance the delivery of the objectives of the Community High Streets Programme;
c. That the Council becomes the accountable body for the PiPiF capital allocation and in consultation with the Assistant Director of Legal Services and Governance, the Section 151 Officer and Portfolio Holder of Economic Renewal, Housing & Organisational Development, the Assistant Director of Major Projects & Infrastructure, is authorised to invite applications for, assess and award grants for eligible physical regeneration projects, subject to the associated expenditure within the affordability envelope of the combined City Centre Grants and Pride in Place Impact Fund schemes;
d. That the Assistant Director of Economic Development and Regeneration, in consultation with the Assistant Director of Major Projects & Infrastructure, the Assistant Director of Legal Services and Governance and the Portfolio Holder of Economic Renewal, Housing & Organisational Development, is authorised to agree to develop an optional use/scheme for the £750,000 PiPiF allocation for 2026/27 if required, and
e. That the Assistant Director of Major Projects & Infrastructure in consultation with the Assistant Director of Legal Services and Governance, Assistant Director of Economic Development & Regeneration and Portfolio Holder of Economic Renewal, Housing & Organisational Development, is authorised to amend the business grant criteria.

Motion carried.

<u>Reasons for Recommendations</u>

- To ensure that £1.5m PiPiF is committed and spent by 31st March 2027 in line with the receipt of the grant funding, in order to make an immediate visible impact for the first year of the programme and ensure scheme objectives are met, it requires a programme that is already well developed. Therefore, it is deemed reasonable to align £750k 2025/26 additional funds to the CCGS, which is proven to be a highly successful regeneration investment programme.

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	• It is also deemed reasonable to align the £750k allocation for 2026/27 to the Community High Streets Programme as again, the scheme is already in development and delivery is expected next financial year, therefore, will be able to meet the funding deadline of 31st March 2027. • There is no associated revenue budget to deliver a standalone PiPiF scheme, therefore, utilising existing resources on both the CCGS and CHSP, and the tried and tested processes will be immensely beneficial to expending the PiPiF and associated outputs by the timescale(s) set. • The recommendations represent the optimal delivery route for the PiPiF, ensuring that value for money is achieved both with regards to the expenditure of the capital grant and with the appropriate delegations to enable the Council to meet the project delivery timescales and objectives stipulated by MHCLG. • By having the ability to amend the City Centre business grant criteria, it will provide flexibility to the Council in considering any relevant market factors and changes when reviewing its grant award criteria. This will particularly be realised if additional funding is identified in future years which enables the CCGS to continue.	
52.	**HOUSING GROWTH PLAN – APPROVAL OF PROCUREMENT STRATEGY** The Director of Legal Services and Partnerships submitted a report which sought Cabinet approval for the proposed procurement strategy to implement plans for delivering modern new Homes that meet the Council's requirements pursuant to the adopted Housing Growth Plan for the city. The Cabinet was informed that the report supported the Housing Growth Strategy and Housing Growth Plan; that the report provided a framework for the delivery of housing schemes, and would allow the Council to enable use of the procured contracts by housing associations operating within the city and support joint working to deliver housing in the city. It was explained that the procurement strategy also covered East Riding given the wider geography of the Mayoral Authority. Members commented that there would be significant challenges in meeting the city's housing needs; that the proposed procurement strategy would allow the Council to squeeze every opportunity and to make best use of land identified for housing schemes, and land opportunities which could present in the future.	

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The comments of the Communities Overview and Scrutiny Commission held on 11th December 2025 were noted.

Moved by Councillor Drake Davis and seconded by Councillor Ross

a. That Cabinet approve the procurement of a social housing development agreement to facilitate the delivery of housing in the city of Kingston-upon-Hull and the East Riding of Yorkshire with an initial duration of 10 years, but with provision for an extension of 5 years, to facilitate delivery of the Council's primary requirement for Social Housing;
b. That the contract be open to enable utilisation by other Local Authorities and Social Housing Landlords operating in the city;
c. That the outcomes to be achieved by the developer be delegated to the Executive Director of Housing and Communities in consultation with the Portfolio Holder with responsibility for Housing (Portfolio for Economic Renewal, Housing and Organisational Development);
d. That the award of the contract to the successful development partner to deliver housing schemes be delegated to the Executive Director of Housing and Communities, with housing delivery commitments to be confirmed by published Decision Record in consultation with the Portfolio Holder with responsibility for Housing and the Executive Director of Corporate Resources;
e. The Cabinet approve the tender of a smaller sites framework agreement with a duration of 8 years, with provision for a further call for competition after 4 years;
f. To delegate the award of contracts through the smaller sites framework agreement to successful tenderers to the Executive Director Housing and Communities, and
g. That Cabinet note and reconfirm the delegations within Minute 87 of the Cabinet Meeting on 27th January 2025 for the Assistant Director of Neighbourhoods and Housing by Decision Record to:
    i. acquire s.106 homes, new build turnkey opportunities or other land-led opportunities or existing properties – either through RTB buyback process or those generally available on the market, including properties to be used by the Council for providing temporary accommodation – subject to viability and within the agreed five -year HRA Capital Programme.
    ii. to launch a small sites, land-led homebuilding initiative whereby developers are encouraged to approach the Council with sites they have secured.
    iii. to establish a refreshed loans and grants framework (utilising grants made up of right to buy receipts, Mayoral Combined Authority/devolved

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housing funds or government department housing funding) for community-led housing organisations and/or registered providers delivering housing growth projects.

iv. to appropriate general fund land into the HRA for the purposes of bringing forward viable Council housing development.

Motion carried.

Reasons for Recommendations

- The Housing Strategy and Housing Growth Plan established the framework for the delivery of housing, including affordable housing within the city and established the target numbers for delivery.
- There is a significant need for social housing in the city consequent upon the homelessness crisis in the country and having in place appropriately procured agreements through which to deliver housing is crucial to facilitating delivery.
- That housing needs to meet sustainable energy targets that will reduce the likelihood of the need for subsequent retrofitting, expedite delivery timeframes, minimise long term maintenance liabilities and maximise the benefit to the Hull economy through employment and industry opportunities. Consequently, the development of specification outcomes for housing must be carefully developed, balancing these needs alongside the requirement to deliver the maximum number of social houses with a focus upon encouraging the successful development partner to demonstrate innovation and a commitment to the city.
- Registered Social Landlords operating in the city are subject to duties to:
    - Co-operate with the local authority when it requests help, to help address the homelessness duties under Part 7 of the Housing Act 1996.
    - Help to offer accommodation to people who are in priority need under the local authority's housing allocation scheme.
    - Respond to reasonable request to consider tenants for housing.
- Access to the same agreements for partner organisations will assist the local authority to facilitate wider delivery through working with Registered Social Landlords operating in the city as well in partnership with the Mayoral Combined Authority and the East Riding of Yorkshire Council over the duration of the proposed agreement.

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53.	**MEDIUM TERM FINANCIAL PLAN – UPDATE REPORT** The Executive Director of Corporate Resources (Section 151 Officer) submitted a report that provided Members with an update on the latest Medium Term Financial Plan (MTFP) projections for the period 2026/27 to 2028/29. The Cabinet was informed that the Council had a good indication that Hull would benefit from the move towards the Government's proposed Fair Funding model; that a multi-year financial settlement proposal for 2026/27 to 2028/29 had been confirmed; that following consultation on the Fair Funding proposals it was expected that there would be a weighting for local authorities with high housing costs; that the Council was expected to be in a better financial position than previously forecast, and that it had been acknowledged that local authorities would have to account for Designated School Grant deficits at some point in the future; that there were still some uncertainties around the final figures and it was expected that there would be some clarity provided later in the week, and that the Council would continue to create efficiencies whilst maintaining services A discussion took place and members acknowledged that there were still financial challenges to face for local authorities; that clarity around the final settlement figures had been expected by now however the confirmation that it would be a multi-year settlement had provided some assurance; that the dampening measures to control the impacts of changes to the funding model were not yet known, and that there were concerns in relation to the way in which local government was funded as the uncertainties created difficulties. The comments of the Overview and Scrutiny Management Committee held on 12th December 2025 were noted. **Moved by Councillor Dad and seconded by Councillor Ross** a. That Cabinet notes the updated MTFP projections at section 7; b. That Cabinet notes the forecast position within the report and the significant financial risks faced by the Council as at section 8; c. That Cabinet approves, for consultation, the strategy as set out in the report at paragraph 9, and d. That Cabinet notes that reports regarding the detail of the 2026/27 General Fund Revenue Budget, Capital Programme and Housing Revenue Account, will be presented to Cabinet, Scrutiny and Council in February 2026 for approval.	Executive Director of Corporate Resources

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	Motion carried. <u>Reason for Recommendations</u> The Council needs to ensure that it has an up to date and realistic plan for managing its finances in the medium term. That plan includes within it the resources that are available to provide or commission services and also outlines the ongoing or new actions that are needed to ensure that financial viability is maintained.	
54.	**2025/26 CAPITAL MONITORING – SECOND FORMAL UPDATE REPORT** The Executive Director of Corporate Resources submitted a report which provided the Cabinet with an updated Capital Programme for 2025/26 to 2028/29 and overview against budget and planned activity. It also sought authorisation for the amendments to the programme. The Cabinet was informed that a total spend of £220m was expected by the end of the financial year which was a significant achievement and that proposed changes to traveller sites water metering and car parking ticket machines would require amendments to the capital programme. Members commented that the level of spend was a huge achievement and that the capital programme would continue to be closely monitored. The comments of the Overview and Scrutiny Management Committee held on 12th December 2025 were noted. **Moved by Councillor Dad and seconded by Councillor Ross** a. That Members approve the amendments to the Capital Programme as detailed at Section 8 and Appendix A, specifically: o Additional funding of £0.025m as a spend to save investment to support the installation of new water meters at permanent Traveller Sites. o Additional funding of £0.063m to be provided through the reallocation of programme contingencies to enable the contract award and delivery of the Car Parking Ticket Machines project, and b. That Members note the monitoring information and approve a revised Capital Programme for 2025/26 to 2028/29, as detailed at Appendix A. **Motion carried.**	Executive Director of Corporate Resources

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	Reasons for Recommendations • The recommendations are to approve the changes to the Capital Programme following the announcement and/or confirmation of additional external grant allocations to support specific programmes. • Enables Members to consider the progress and delivery of the approved Capital Programme within the approved funding envelope.	
55.	**HOUSEHOLD SUPPORT FUND 7 – REDISTRIBUTION OF FUNDING** The Executive Director of Corporate Resources submitted a report that sought agreement on the re-distribution of Household Support Funding 7 following announcement from Government funding for Winter Allowances will be reinstated to pensioners earning less than £35,000 per annum. A discussion took place in relation to the proposals to redistribute the Household Support Fund 7 funding of £375,000. It was acknowledged that there was uncertainty about the future of Free School Meals. The comments of the Overview and Scrutiny Management Committee held on 12th December 2025 were noted. **Moved by Councillor Dad and seconded by Councillor Ross** a. That members note the options outlined in section 10 for the redistribution of HSF 7 funding of £375,500; b. That members approve the following redistribution of HSF 7 funding of £375,000 – i. Free School Meals for the first week of the Easter school holidays, commencing 30th March 2026. Supporting 16,130 pupils (£15 per week). £242,000; ii. Further supporting pensioners via Age UK to provide an advice and advocacy service supporting more pensioners with applications for welfare benefits such as Pension Credit. Expert welfare advice ensuring they have the right entitlement providing increased income for pensioners with long term sustainable impact. Additional support of £33,500 to Age UK will assist with rises in caseload and reduce waiting times for pensioners to be supported. £33,500. However, the Council has increased capacity within the Welfare Rights Team which also looks to support this cohort, and therefore any additional awarded funding will be subject to performance information and evidence to support the need for further funding to be shared with the provider, to ensure maximum benefit is achieved from this funding allocation. iii. Provide additional funding for Tenancy Support and Sustainment. This funding contributes to a wider strategy	Executive Director of Corporate Resources

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	aiming to prevent homelessness and protect tenancies. £150,000 has previously been committed for this scheme. Additional £65,000 to support those in private tenancies and £35,000 for those in Council housing. £100,000. **Motion carried.** <u>Reasons for Recommendations</u> • To ensure that there continues to be a co-ordinated cross system response to support the City through ongoing financial challenges facing our most vulnerable residents. • To ensure that funding available is effectively targeted to those most in need and ensure that provision has a long-term sustainable impact.	
56.	**HUMBER ECONOMIC STRATEGY 2025-2035** The Executive Director for Regeneration submitted a report which requested the Cabinet to endorse the Humber Economic Strategy 2025-35. The Assistant Director Economic Development and Regeneration explained that the strategy had been considered by the Humber Leaders' Board which had requested endorsement from the local authorities in the region before it was adopted. Members noted the partnership working which was required across the region to ensure it reached its economic potential. The comments of the Economy and Environment Overview and Scrutiny Commission held on 11th December 2025 were noted. **Moved by Councillor Dad and seconded by Councillor Ross** That Cabinet agrees to endorse the Humber Economic Strategy 2025-35 and note the intention, following endorsement by each Humber local authority, that the strategy be approved through the Humber Leaders' Board pursuant to Regulation 9 of Local Authorities (Arrangement for the discharge of Functions Regulations) (England) 2012 confirming the Strategy at Appendix 1 and the strategic economic priorities for the Humber region. **Motion carried.** <u>Reasons for Recommendations</u> • Through the devolution deals negotiated with Government, Hull City Council, East Riding of Yorkshire Council, North East Lincolnshire Council and North Lincolnshire Council recognise that optimising the	Executive Director for Regeneration

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	Humber's economic potential will require the public and private sectors on both banks of the Humber Estuary to continue working together on pan-Humber economic opportunities alongside the Hull and East Riding Combined Authority, the Greater Lincolnshire Combined Authority, the Humber Energy Board and Humber Freeport. • The Humber Economic Strategy 2025-2035 has been developed through extensive engagement with key stakeholders including the Humber Freeport, Humber Energy Board, Local Authorities and the Mayoral Combined Authorities. The role of this strategy is to articulate the distinctive economic opportunities for the region and the national significance of these. Hull City Council secured Government funding through the Levelling Up Partnership (LUP) and commissioned ARUP to lead the development of the strategy. Regular monitoring of progress to develop the strategy has been reported to Government who have supported this approach and the partnership working across the Humber. • At its meeting on 31st October 2025 the Humber Leaders' Board determined to seek the endorsement of the strategy through the member local authorities and the combined authority mayors prior to formal approval. This provides the opportunity for local scrutiny of the strategy as well as endorsement by the Cabinet prior to submission for approval.	
57.	**TREASURY MANAGEMENT STRATEGY STATEMENT AND ANNUAL INVESTMENT STRATEGY – MID YEAR REVIEW REPORT 2025/26** The Executive Director of Corporate Resources submitted a report which provided the Members with an update Treasury Management activity and performance in the first half of the financial year 2025/26, as required by the Council's Treasury Management Policy Statement. The Cabinet was informed that – i. there were no issues to report in relation to treasury management, and ii. that long term borrowing rates were still higher than the base rates and as a consequence the Council continued to keep long term borrowing balances low which had been its strategy over the past two years. The comments of the Overview and Scrutiny Management Committee held on 12th December 2025 were noted. **Moved by Councillor Dad and seconded by Councillor Ross**	

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	a. That Members note the report; the investment returns achieved during 2025/26 and performance against the revised prudential indicators as shown at Appendix 1; b. That Members confirm that they remain content with the approved Investment Strategy as shown at Appendices 2 to 4, and c. That Members note the revised Prudential Indicators as shown in Appendix 1 to reflect the latest capital expenditure and financing forecasts. **Motion carried.** Reasons for Recommendations As required by the Treasury Management Strategy Statement 2025/26 approved by Council in February 2025, delegation for considering the Mid-Year Review Report is to the Cabinet Executive Committee.	
58.	**REVENUE BUDGET MONITORING 2025-26 – THIRD FORMAL REPORT** The Executive Director of Corporate Resources submitted a report which updated the Cabinet on the revenue budget monitoring position as at Period 7 (October 2025), explanations for material variances from Budget, year-end projections, and the management actions that had been taken where appropriate. The comments of the Overview and Scrutiny Management Committee held on 12th December 2025 were noted. **Moved by Councillor Dad and seconded by Councillor Ross** a. That members note the projected overall overspend position; b. That Directorates continue to minimise costs throughout the year, in line with recommendations contained within the MTFP Update presented at July 25 Cabinet and further MTFP updates contained within the December 25 Cabinet agenda; c. That members note the forecast in year deficit of £12.8m for the DSG, and the requirement for actions/mitigations and future funding to bring the cumulative position into balance in the medium term, and d. That members note the balanced position reported for the HRA. **Motion carried.** Reasons for Recommendations The Council needs to ensure that it is managing its resources effectively while ensuring that the public receive the benefits	

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	from the functions that it provides itself or commissions from other service providers.	

The above Executive Decisions will come into force and may be implemented on expiry of five working days after the publication of the decisions i.e. 29th December 2025, unless called in by the Overview and Scrutiny Management Committee.

Published – 17th December 2025

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